

STATE OF WASHINGTON DEPARTMENT OF SOCIAL AND HEALTH SERVICES P.O. Box 45020, Olympia, Washington 98504-5020

CONFIDENTIAL DRAFT

March 20, 2015

TO:

David Schumacher

FROM:

Kevin W. Quigley K. Marshall in Cerfor

SUBJECT:

CONTINGENCY PLANNING FOR STATE AGENCY OPERATIONS - UPDATE TO DSHS PLAN

In response to your memo of March 4, 2015, attached is an update to the assessment we completed June 17, 2013 of the services we believe we have a legal obligation to continue, even in the absence of an enacted state budget. Our assessment that certain services must continue is based on certain constitutional mandates and federal law, or for the immediate response to issues of public safety.

The attachment lists all of the services provided by DSHS, primarily by budget unit. Those required to be continued are highlighted in yellow, along with a general categorical justification and percent of budget or FTEs impacted. Services not highlighted on the attachment would be discontinued. Services highlighted in orange are temporarily continued. Generally speaking, about one-quarter of DSHS services would be continued. Due to the employee-intensive roles related to operating our 24/7 operations (e.g., state psychiatric hospitals, residential habilitation centers and juvenile rehabilitation institutions), approximately one-half of the DSHS work force would continue. By contrast, approximately seven percent of the DSHS headquarters staff would continue during any possible shutdown.

The services to be continued, on a DSHS Administration-by-Administration basis, are as follows:

Children's Administration:

- Behavior Rehabilitation Services Group Homes
- Foster Care
- Child Protective Services (emergency response and intake only)
- Headquarters (skeletal to support above, such as foster care licensing)

Juvenile Justice and Rehabilitation Administration:

- Special Commitment Center
- Institutional Services for Juvenile Offenders
- Juvenile Community Residential Services
- Juvenile Offender Transportation Services
- Juvenile Offender Basic Training Camp
- Juvenile Offender Parole Supervision (partial, limited largely to serious offenders and sexual offenders)
- Headquarters (skeletal to support above)

Behavioral Health and Service Integration Administration:

- State Psychiatric Hospitals (3 state run hospitals)
- Consolidated Services (partial maintenance support to Eastern State Hospital)
- Regional Support Networks (state payment in support of involuntary commitments; temporary continuation of Medicaid services until federally-required termination process is fully implemented)
- Community Mental Health (Offender Reentry Program for dangerous mentally ill and Children's Long-term Inpatient Program)
- County Managed Drug and Alcohol Treatment Services (temporary continuation of Medicaid services until federally-required termination process is fully implemented)
- Tribal Drug and Alcohol Treatment Services (temporary continuation of Medicaid services until federally-required termination process is fully implemented)
- Residential Drug and Alcohol Treatment Services (temporary continuation of Medicaid services until federally-required termination process is fully implemented)
- Headquarters (skeletal to support above)

Developmental Disabilities Administration:

- Residential Habilitation Centers (4 state run institutions)
- Consolidated Services (partial maintenance support to Lakeland Village)
- Medicaid funded services State Operated Living Alternatives, Community Residential Programs, Personal Care Services, Individual and Family Services, Professional Services, Employment and Day Programs, Community Crisis Stabilization Residential Services (temporary continuation of Medicaid until federally-required termination process is fully implemented)
- Field Services and Headquarters (skeletal to support above)

Aging and Long Term Support Administration:

- Adult Protective Services (partial: self-neglect and financial exploitation investigations would not be continued)
- Medicare-funded nursing home inspections
- Medicaid funded services –Case Management, In-Home Services, Nursing Facilities, Adult Day Health, Private Duty Nursing, Adult Family Home Services, Assisted Living Services, Managed Care (temporary continuation of Medicaid services until federally-required termination process is fully implemented)
- Headquarters (skeletal to support above)

Economic Services Administration:

- Child Support Enforcement (skeletal, to fulfill federal obligation to transmit withholding notices and disburse collected funds within two business days)
- Refugee and Immigration Assistance
- SNAP/federally-funded Food Stamps (pass-through of federal grant dollars)
- TANF Cash Assistance (temporary and partial to allow for monthly cash payments to existing clients)
- Disability Determination Services (Temporary. Determination for non-grant medical assistance eligibility is required by federal Medicaid law, so these services would be temporarily continued until federally-required termination process is fully implemented. Federal law requires continuation of other services for 180 days following notice to the Social Security Administration.)
- State Supplemental Payments (program is reflected as discontinued on the attached, but quarterly payments are required under federal law. Program would need to be temporarily reinstated to meet this requirement depending on length of shutdown)
- Headquarters/Program Support (skeletal to support above, and financial eligibility workers to continue eligibility for SNAP and Medicaid)

Administrative Support:

Headquarters (skeletal to support all of the above)

We have asked our AG to review this update. Please do not hesitate to contact Kathy Marshall should you have any questions.



Children's Administration

2015 PLAN

| 010 | Children's Administration | 2015 Justification | 2015 Pe | ercent (| Covered |
|------------------|----------------------------------|--------------------------------|---------|----------|---------|
| 010 | Cilidien's Administration | 2013 Justification | State | Total | FTE |
| C12 | Behavior Rehabilitation Services | Care and Custody (group homes) | 100% | 100% | 0% |
| C14 | Family Support Services | Discontinued | 0% | 0% | 0% |
| C15 | Transitional Services for Youth | Discontinued | 0% | 0% | 0% |
| C16 | Adoption Program | Discontinued | 0% | 0% | 0% |
| C18 | Victim Assistance | Discontinued | 0% | 0% | 0% |
| C19 | Foster Care | Care and Custody (foster care) | 92% | 76% | 0% |
| <mark>J50</mark> | Headquarters | Staff to support 3 & 4 | 2% | 2% | 2% |
| J60 | Federal And Local Grants | Discontinued | 0% | 0% | 0% |
| R00 | Children and Family Services | Public Safety - Immediate Risk | 11% | 11% | 11% |
| R01 | Division of Licensed Resources | Public Safety - Immediate Risk | 5% | 5% | 5% |
| | Children's Adminis | tration Total | 31% | 28% | 9% |



Juvenile Justice and Rehabilitation Administration

| 020 | Juvenile Rehabilitation 2015 Justification | 2015 Justification | 2015 Po | Percent Covered | |
|-----|--------------------------------------------|---------------------------------|---------|-----------------|------|
| 020 | | 2015 Justification | State | Total | FTE |
| G10 | Headquarters | Staff to support 3 & 4 | 12% | 11% | 12% |
| G13 | Office of Juvenile Justice | | | | |
| | Community County Contracts | Discontinued | 0% | 0% | 0% |
| G20 | Community Residential Services | Care and Custody (group homes) | 100% | 100% | 100% |
| G30 | Parole | Public Safety - Immediate Risk | 22% | 21% | 17% |
| G49 | Basic Training Camp | Care and Custody | 100% | 100% | 100% |
| G50 | Statewide Transportation Unit | Care and Custody | 45% | 45% | 45% |
| | Institutions | State Constitution Article XIII | 99% | 99% | 99% |
| | Juvenile Rehabilit | tation Total | 66% | 64% | 86% |

| 135 | Special Commitment Conton | lushifi aahi aa | Percent Covered | | |
|-------------|----------------------------|--------------------------------|-----------------|-------|------|
| 133 | Special Commitment Center | Justification | State | Total | FTE |
| G60 | Program Administration | Staff to support 3 & 4 | 100% | 100% | 100% |
| G72 | Community Services | Public Safety - Immediate Risk | 100% | 100% | 100% |
| G73 | SCTF - Pierce County | Public Safety - Immediate Risk | 100% | 100% | 100% |
| G74 | SCTF - King County | Public Safety - Immediate Risk | 100% | 100% | 100% |
| G 90 | Total Confinement Facility | Public Safety - Immediate Risk | 99% | 99% | 99% |
| | Special Commitmen | t Center Total | 99% | 99% | 99% |

| 100 | Vocational Rehabilitation | Justification | Percent Covered | | |
|-----|--------------------------------------|-------------------------|-----------------|-------|-----|
| | | | State | Total | FTE |
| T10 | Rehabilitative Services | Discontinued | 0% | 0% | 0% |
| T11 | Office of the Deaf & Hard of Hearing | Changed to GF-S funding | 0% | 0% | 0% |
| T30 | Special Projects | Discontinued | 0% | 0% | 0% |
| T40 | Program Support | Discontinued | 0% | 0% | 0% |
| | Vocational Rehabi | litation Total | 0% | 0% | 0% |



DSHS Operational Contingency Plan Assuming No Budget on July 1, 2015

2015 PLAN - FY 2014 Average Monthly Expenditures (dollars in thousands)

Behavioral Health & Service Integration Administration

| 030 | Mental Health | 2015 Justification | 2015 Pe | ercent C | Covered |
|-------------|----------------------------------|---------------------------------|---------|----------|---------|
| 030 | ivientai neatti | 2015 Justification | State | Total | FTE |
| G70 | Headquarters/Projects | Public Safety - Immediate Risk | 3% | 2% | 6% |
| G71 | Hospital Revenue & Projects | Discontinued | 0% | 0% | 0% |
| G75 | Regional Support Networks | Temporarily Continued | 76% | 86% | 0% |
| G91 | Eastern State Hospital | State Constitution Article XIII | 100% | 100% | 100% |
| G92 | Western State Hospital | State Constitution Article XIII | 99% | 99% | 99% |
| G94 | Child Study And Treatment Center | State Constitution Article XIII | 99% | 99% | 99% |
| G95 | Community Mental Health | Public Safety - Immediate Risk | 23% | 26% | 0% |
| G 99 | Consolidated Services | State Constitution Article XIII | 80% | 80% | 80% |
| | Mental Healt | h Total | 78% | 86% | 97% |

| 070 | Alcohol and Substance Abuse | Justification | Percent Covered | | |
|-----|------------------------------------|-----------------------|-----------------|-------|-----|
| 070 | | Justilication | State | Total | FTE |
| J30 | Headquarters | Discontinued | 0% | 0% | 0% |
| J31 | County Managed Services | Temporarily Continued | 55% | 72% | 0% |
| J32 | Tribal and Support Services | Temporarily Continued | 54% | 66% | 0% |
| J33 | Prevention | Discontinued | 0% | 0% | 0% |
| J34 | Residential Services | Temporarily Continued | 23% | 28% | 0% |
| J37 | Criminal Justice Treatment Account | Discontinued | 0% | 0% | 0% |
| | Alcohol and Substan | ce Abuse Total | 36% | 49% | 0% |

Developmental Disabilities Administration

| 040 | Developmental Disabilities | 2015 Justification | 2015 Percent Covered | | |
|-----|-----------------------------------------|---------------------------------|----------------------|-------|------|
| 040 | Developmental Disabilities | 2015 Justification | State | Total | FTE |
| H10 | Headquarters | Staff to support 3 & 4 | 19% | 19% | 22% |
| H51 | Residential Programs | Temporarily continued | 100% | 100% | 0% |
| H52 | Personal Care | Temporarily continued | 99% | 99% | 0% |
| H53 | Individual & Family Services | Temporarily continued | 100% | 100% | 0% |
| H54 | Professional Services | Temporarily continued | 94% | 94% | 0% |
| H55 | Employment & Day Programs | Temporarily continued | 79% | 88% | 0% |
| H57 | Field Services | Staff to support 3 & 4 | 25% | 25% | 25% |
| H58 | Other Community Services | Temporarily continued | 54% | 70% | 0% |
| H59 | State Operated Living Alternative | Temporarily continued | 100% | 100% | 100% |
| H60 | Community Crisis Stabilization Services | Temporarily continued | 100% | 100% | 0% |
| G99 | Consolidated Services | State Constitution Article XIII | 80% | 80% | 0% |
| | Residential Habilitation Centers | State Constitution Article XIII | 99% | 99% | 99% |
| | Developmental Disa | abilities Total | 92% | 94% | 86% |



Aging & Long Term Support Administration

| 050 | Aging and Long-Term Care | 2015 Justification | 2015 Percent Covered | | |
|-----|-----------------------------------------|--------------------------------|----------------------|-------|-----|
| 050 | Aging and Long-Term Care | 2015 Justification | State | Total | FTE |
| J70 | Headquarters | Staff to support 3 & 4 | 1% | 1% | 1% |
| J71 | Title III Aging Services | Discontinued | 0% | 0% | 0% |
| J72 | Senior Citizens Srvs Act/Volunteer Srvs | Discontinued | 0% | 0% | 0% |
| J73 | RCS Field Services | Medicare Requirement | 72% | 72% | 72% |
| J74 | HCS Field Services | Public Safety - Immediate Risk | 30% | 30% | 30% |
| J76 | Title V - Senior Employment Training | Discontinued | 0% | 0% | 0% |
| J77 | Family/Kinship Caregiver Support | Discontinued | 0% | 0% | 0% |
| J78 | Nutrition Services Incentive Program | Discontinued | 0% | 0% | 0% |
| J81 | Special Projects | Discontinued | 0% | 0% | 0% |
| J82 | Case Management - AAA | Temporarily continued | 25% | 25% | 25% |
| J83 | Contract Management - AAA | Discontinued | 0% | 0% | 0% |
| J85 | Caregiver Training | Discontinued | 0% | 0% | 0% |
| J86 | In-Home Worker Health Care Premiums | Temporarily continued | 100% | 100% | 0% |
| X01 | Nursing Facilities | Temporarily continued | 100% | 100% | 0% |
| X40 | Adult Day Health | Temporarily continued | 100% | 100% | 0% |
| X43 | Residential Care Discharge Pmts | Discontinued | 0% | 0% | 0% |
| X48 | Private Duty Nursing | Temporarily continued | 95% | 98% | 0% |
| X49 | Estate Recovery/Special Needs Trust | Temporarily continued | 99% | 99% | 0% |
| X61 | In-Home Services | Temporarily continued | 99% | 99% | 0% |
| X62 | Adult Family Home Services | Temporarily continued | 86% | 91% | 0% |
| X63 | Adult Residential Services | Temporarily continued | 83% | 91% | 0% |
| X64 | Assisted Living Services | Temporarily continued | 85% | 90% | 0% |
| X65 | Pace/Managed Care | Temporarily continued | 100% | 100% | 0% |
| | Aging and Long-Ter | m Care Total | 87% | 87% | 35% |



Economic Services Administration

| 060 | Economic Services | 2015 Justification | 2015 Percent Covered | | |
|-----|------------------------------------------|-----------------------|----------------------|-------|------|
| 060 | Economic Services | 2013 Justification | State | Total | FTE |
| B41 | Division of Child Support | Federal Requirement | 4% | 4% | 8% |
| B42 | Office Of Financial Recovery | Discontinued | 0% | 0% | 0% |
| M01 | Program Support | Federal Requirement | 41% | 49% | 59% |
| M02 | Workfirst Operations/Staffing | Discontinued | 0% | 0% | 0% |
| V50 | Div of Disability Determination Services | Temporarily continued | 100% | 100% | 100% |
| X10 | TANF Cash Assistance | Temporarily Continued | 0% | 80% | 0% |
| X14 | State Supplemental Payments | Discontinued | 0% | 0% | 0% |
| X15 | ABD/PWA Program | Discontinued | 0% | 0% | 0% |
| X16 | ABD Recoveries | Discontinued | 0% | 0% | 0% |
| X18 | Diversion Cash Assistance | Discontinued | 0% | 0% | 0% |
| X19 | Ongoing Add'l Requirements | Discontinued | 0% | 0% | 0% |
| X22 | Child Care | Discontinued | 0% | 0% | 0% |
| X23 | Workfirst Employment & Training | Discontinued | 0% | 0% | 0% |
| X24 | SNAP Employment and Training | Discontinued | 0% | 0% | 0% |
| X30 | Child Support Recoveries | Discontinued | 0% | 0% | 0% |
| J90 | Refugee & Immigration Assistance | Federal Requirement | 0% | 9% | 0% |
| X31 | Immigrant State Food Assist Program | Discontinued | 0% | 0% | 0% |
| X32 | Other Client Services | Discontinued | 0% | 0% | 0% |
| | Economic Servi | ces Total | 15% | 32% | 37% |

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DSHS Operational Contingency Plan Assuming No Budget on July 1, 2015 2015 PLAN - FY 2014 Average Monthly Expenditures (dollars in thousands)

Administrative Support

| 110 | Administration & Supporting Services | ices 2015 Justification | 2015 Pe | ercent C | Covered |
|-----|------------------------------------------|--------------------------|---------|----------|---------|
| 110 | Administration & Supporting Services | 2015 Justification | State | Total | FTE |
| Ad | ministration & Supporting Services Total | Staff to support 3 and 4 | 7% | 7% | 7% |

| 145 | Payment to Other Agencies | Other Agencies Justification | Perc | ent Cov | ered |
|-----|---------------------------------|------------------------------|-------|---------|------|
| 143 | rayment to other Agencies | Justification | State | Total | FTE |
| | Payment to Other Agencies Total | Discontinued | 0% | 0% | 0% |

| | Perc | ent Cov | ered |
|--------------|-------|---------|------|
| AGENCY TOTAL | State | Total | FTE |
| | 66% | 68% | 54% |